

Message Text

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ACTION SCI-06

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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 3571

INFO AEC GERMANTOWN

AMEMBASSY TOKYO

C O N F I D E N T I A L IAEA VIENNA 8811

EO 11652: GDS

TAGS: PARM IAEA JA US

SUBJ: JAPANESE PROPOSAL FOR CONSULTATIONS RE NEGOTIATIONS

IAEA SAFEGUARDS AGREEMENT

1. SUMMARY: FURTHER DETAILED "EXPLORATORY TECHNICAL DISCUSSIONS" PREPARATORY TO FORMAL JAPAN-IEA NEGOTIATION NPT SAFEGUARDS AGREEMENT SCHEDULED FOR NOV 13 AND 14 IN TOKYO. FORMAL NEGOTIATIONS PLANNED BEGIN EARLY JANUARY, AT LATEST. CONSULTATIONS WITH US, OSTENSIBLY ON STATUS NEGOTIATION US VOLUNTARY SAFEGUARDS OFFER, PROPOSED BY JAPAN LATE NOVEMBER OR EARLY DECEMBER.

2. TAKAOKA, TECHNICAL ADVISER TO JAPANESE RES REP CALLED ON MISOFF OCT 23 FOR STATED PURPOSE OF DISCUSSING NEGOTIATIONS US VOLUNTARY SAFEGUARDS OFFER. MISOFF NOTED THAT US PRESENTLY IN PROCESS REDRAFTING ENTIRE AGREEMENT TEXT, INCLUDING PROTOCOL (WHICH HAD PREVIOUSLY BEEN DESCRIBED TO TAKAOKA, IMAI AND KAWASHIMA AT TIME OF ITS PRESENTATION TO AGENCY) TO TAKE ACCOUNT OF AGENCY'S COMMENTS OF JULY. HOPEFULLY, REDRAFT WOULD BE GIVEN TO AGENCY PRIOR LOPEZ-MENCHERO'S DEPARTURE FOR TOKYO NEXT WEEK (ALONG WITH RYZHOV, ALSO ON AGENCY NEGOTIATING TEAM). THUS, WE COULD NOT EXPECT AGENCY REACTION TO US REDRAFT BEFORE MID-NOVEMBER, AND MORE LIKELY LATE NOVEMBER.

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3. TAKAOKA SAID THAT FURTHER DETAILED "EXPLORATORY TECHNICAL DISCUSSIONS" WITH FULL IEA TEAM OF INSPECTION EFFORTS FOR MIXED OXIDE FUEL FABRICATION PLANT AND REPROCESSING PLANT, FOLLOWING-UP ON SEPT TECHNICAL DISCUSSIONS IN VIENNA, ARE SCHEDULED FOR NOV 13 AND 14, IN TOKYO, AFTER COMPLETION IAEA PANEL ON SYSTEMS OF ACCOUNTACY FOR AND CONTROL OF NUCLEAR MATERIAL, NOV 5 THRU 9, IN TOKYO.

4. REFERRING TO INSTRUCTIONS, HE STATED THAT FORMAL NEGOTIATIONS WOULD BEGIN (PRESUMABLY IF TECHNICAL DISCUSSIONS COMPLETED SATISFACTORILY) "EARLY JANUARY, AT LATEST". PRIOR TO SUCH FORMAL NEGOTIATIONS, "FORMAL CONSULTATIONS" WITH US, TO REVIEW STATUS OF US-IAEA NEGOTIATIONS RE US VOLUNTARY SAFEGUARDS OFFER DESIRED IN WASHINGTON. LATE NOV OR EARLY DEC DATE SEEMED ADVISABLE.

5. MISOFF POINTED OUT THAT MISSION RESPONSIBLE US-IAEA NEGOTIATIONS AND THAT VIENNA ACCORDINGLY LOGICAL SITE FOR CONSULTATIONS THAT SUBJECT. TAKAOKA REPLIED THAT TOKYO DID NOT WISH IAEA TO BE AWARE SUCH CONSULTATIONS AND THUS WASHINGTON PREFERRED. MOREOVER, JAPANESE MIGHT WISH DISCUSS "SOME TECHNICAL MATTERS" WITH US EXPERTS. MISOFF NOTED THAT, IF TECHNICAL SUBJECTS WERE IDENTIFIED, APPROPRIATE PEOPLE COULD COME FROM US TO VIENNA. ALTERNATIVELY, JAPANESE TEAM COULD VISIT WASHINGTON FOR TECHNICAL DISCUSSIONS, ON WAY TO VIENNA FOR CONSULTATIONS WITH MISSION, FOLLOWED BY FORMAL JAPAN-IAEA NEGOTIATIONS. TAKAOKA OBVIOUSLY REGARDED MISOFF'S SUGGESTIONS RE VIENNA AS SITE JAPAN-US CONSULTATIONS WITH SKEPTICISM, BUT AGREED REPORT THEM. MISOFF WOULD UP BY SUGGESTING THAT IF GOJ FELT WASHINGTON SITE INDISPENSABLE, ITS EMBASSY SHOULD TAKE MATTER UP WITH DEPT.

6. COMMENT: PROPOSED CONSULTATIONS WITH US, WHILE OSTENSIBLY TO REVIEW STATUS US-IAEA NEGOTIATIONS (RE WHICH WE HAVE KEPT TAKAOKA AND VISITORS FROM TOKYO INFORMED) ARE CLEARLY INTENDED BY JAPANESE TO OBTAIN US ENDORSEMENT OF JAPANESE POSITION ON QUESTIONS OF AGENCY'S INSPECTION EFFORT IN VARIOUS JAPANESE FACILITIES. THERE WOULD BE NO NEED BY JAPANESE TO CONCEAL FROM AGENCY CONSULTATIONS RE US-IAEA NEGOTIATIONS, BUT CONSULTATIONS WITH US RE GOJ-IAEA NEGOTIATIONS PARTICULARLY IF GOJ

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ANTICIPATES DIFFICULTY IN GAINING ACCEPTANCE BY IAEA OF GOJ VIEWS, WOULD CALL FOR DISCRETION. ACCORDINGLY, MISSION ANTICIPATES THAT DEPT WILL SOON RECEIVE FORMAL REQUEST FOR CONSULTATIONS IN WASHINGTON. MISSION RECOMMENDS THAT, BEFORE AGREEING, DEPT REQUEST GOJ SUBMIT DETAILED AGENDA SUCH CONSULTATIONS, IN ORDER DETERMINE BEST SITE AND US PARTICIPATION. IF AGENDA BEARS OUT MISSION'S CONCLUSIONS RE REAL OBJECTIVE OF GOJ, WE RECOMMEND WASHINGTON SITE. IN THAT EVENT, MISSION WOULD HOPE

THAT TRAVEL FUNDS COULD BE MADE AVAILABLE PERMIT MISSION
PARTICIPATION.PORTER

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